

## Message Text

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ACTION AF-10

INFO OCT-01 ISO-00 PM-04 NSC-05 SP-02 SS-15 CIAE-00

DODE-00 INR-07 NSAE-00 PA-01 USIA-06 PRS-01 L-03

AID-05 /060 W

-----030912Z 106062 /21

R 020947Z MAY 77

FM AMCONSUL ZANZIBAR

TO SECSTATE WASHDC 1276

AMEMBASSY DAR ES SALAAM

C O N F I D E N T I A L ZANZIBAR 0116

E.O. 11652: GDS

TAGS: PGOV, TZ

SUBJECT: ZANZIBAR GETS NEW ATTORNEY-GENERAL

1. ZANZIBAR TELEVISION ANNOUNCED EVENING APRIL 29 THAT DAMIAN Z. LUBUVA HAD BEEN APPOINTED ZANZIBAR'S ATTORNEY-GENERAL, EFFECTIVE IMMEDIATELY, BY FIRST VICE PRESIDENT ABOUD JUMBE. LUBUVA WAS THE ASSISTANT ATTORNEY-GENERAL ON THE MAINLAND. HE IS EXPECTED TO ARRIVE ZANZIBAR MAY 2 TO BEGIN HIS DUTIES.

2. WOLFANGO DOURADO, ISLANDS' FORMER ATTORNEY-GENERAL, IS NOW THE GENERAL MANAGER OF THE (ZANZIBAR) STATE INSURANCE CORPORATION, A POSITION HE ALSO HELD WHILE HE WAS ATTORNEY-GENERAL AND WHICH IS BUT A PART-TIME JOB FOR A MAN OF DOURADO'S TALENT.

3. JUMBE HIMSELF NEVER MENTIONED THE IMPENDING CHANGE TO DOURADO, EVEN THOUGH THE TWO HAD WORKED QUITE CLOSELY TOGETHER ON NEGOTIATIONS OVER THE NEW CONSTITUTION THE WEEK BEFORE. DOURADO WAS INFORMED OF THIS MOVE ONLY MOMENTS BEFORE IT WAS ANNOUNCED. IN CONVERSATION WITH CONSULATE OFFICERS, HE PROFESSED NOT TO BE WORRIED ABOUT HIS FUTURE, STATING THAT THE LONG-STANDING FRIENDSHIP BETWEEN ZANZIBAR PRESIDENT JUMBE AND HIMSELF WILL OVERCOME JUMBE'S PRESENT EMBARRASSMENT ABOUT THE CHANGE AND THAT HE WILL BECOME AN UNOFFICIAL ADVISOR TO JUMBE.  
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4. COMMENT: BEST EXPLANATION FOR THE UNEXPECTED DEMOTION OF DOURADO IS THAT JUMBE BOWED TO PRESSURE FROM THE MAINLAND, ONE OF THE FACTORS INVOLVED BEING NYERERE'S COMMITMENT TO JUMBE'S SUCCESSION TO THE PRESIDENCY (PROBABLY IN 1980, AT THE EXPIRATION OF NYERERE'S PRESENT TERM). DOURADO, A STRONG ZANZIBAR NATIONALIST AND UNINHIBITED CRITIC OF NYERERE AND

HIS ECONOMIC/POLITICAL PHILOSOPHY, HAS BEEN AN OBSTACLE IN MAINLAND ATTEMPTS AT CLOSER ASSOCIATION WITH ZANZIBAR. (DOURADO WAS INVOLVED IN NEGOTIATIONS WEEK OF APRIL 25 ON TANZANIA'S NEW CONSTITUTION WHICH RESULTED IN ZANZIBAR'S MAINTAINING ITS SEPARATE GOVERNMENT AND ECONOMY, BUT HE THINKS THE DECISION TO REPLACE HIM WAS MADE BEFORE JUMBE'S APRIL 15-24 TRIP TO INDIA.) BASED ON HIS LENGTHY RELATIONSHIP WITH JUMBE, DOURADO ACTED IN A BROADER CAPACITY THAN HIS TITLE AS ATTORNEY-GENERAL WOULD INDICATE. NOT ONLY DID HE ADVISE JUMBE ON LEGAL MATTERS, OFTEN SAVING HIM FROM EMBARRASSING POSITIONS (E.G., JUMBE ONCE THREATENED THAT ALL AGRICULTURAL SHIRKERS WOULD BE LOCKED UP; DOURADO WAS ABLE TO NULLIFY THIS THREAT), BUT DOURADO WAS INVOLVED IN ALMOST ALL FOREIGN ASSISTANCE RECEIVED BY ZANZIBAR, NEGOTIATED MAJOR PURCHASES AND REVIEWED ALL MAJOR CONTRACTS ENTERED INTO BY THE ZANZIBAR GOVERNMENT. (SEE ZANZIBAR'S A-016 OF APRIL 12, 1976.) LUBUVA WILL NOT BE ABLE TO FILL THE GAP LEFT BY DOURADO AND IT IS UNLIKELY DOURADO WILL BE ABLE TO DO SO UNOFFICIALLY. THE PROSPECTS THEREFORE ARE THAT ZANZIBAR'S GOVERNMENT MACHINERY AND DECISION-MAKING PROCESS, ALWAYS SLOW, ARE LIKELY TO GRIND TO SOMETHING CLOSELY RESEMBLING A HALT. DOURADO WAS ALSO THE CHAMPION AND LEADER OF THE ISLAND'S SMALL ASIAN COMMUNITY. THEY ARE WORRIED ABOUT HIS REMOVAL FROM THE ATTORNEY-GENERAL'S OFFICE, AS ARE A NUMBER OF NON-ASIAN ZANZIBARIS WHO VIEWED DOURADO AS THE ONLY RATIONAL ELEMENT IN ZANZIBAR'S UNIQUE LEGAL SYSTEM. END COMMENT.

5. FOR DAR ES SALAAM: PLEASE TRANSMIT ANY BIOGRAPHIC INFORMATION AVAILABLE ON LUBUVA.

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## Message Attributes

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